## BLACK HILLS SPECIAL SERVICES COOPERATIVE

**Financial Statements** 

June 30, 2024



## Black Hills Special Services Cooperative Table of Contents June 30, 2024

	<u>PAGE</u>
Independent Auditor's Report	1 - 3
Management's Discussion and Analysis (Unaudited)	4 - 12
BASIC FINANCIAL STATEMENTS	
Government-Wide Financial Statements:	
Statement of Net Position	14
Statement of Activities	15
Fund Financial Statements:	
Balance Sheet - Governmental Fund	16
Reconciliation of the Governmental Fund Balance Sheet to the Statement of Net Position	17
Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Fund	18 - 19
Reconciliation of Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities	20
Notes to the Financial Statements	21 - 37
REQUIRED SUPPLEMENTARY INFORMATION	
Budgetary Comparison Schedule - General Fund - Budgetary Basis	39 - 40
Schedule of Changes in Total OPEB Liability and Related Ratios	41
Schedule of the Cooperative's Proportionate Share of the Net Pension Liability (Asset)	42
Schedule of Pension Contributions	43
Notes to the Required Supplementary Information	44 - 45
SUPPLEMENTARY INFORMATION	
Department of Human Services Community Support Provider Cost Report - Schedule of Expenses	47 - 50
Department of Human Services Community Support Provider Cost Report - Schedule of Revenues	51 - 54
Department of Human Services Community Support Provider Cost Report - Notes to the Schedule of Revenues	55 - 56
Department of Human Services Community Support Provider Cost Report - Staffing Information	57 - 59

## Black Hills Special Services Cooperative Table of Contents (Continued) June 30, 2024

SINGLE AUDIT INFORMATION	<u>PAGE</u>
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	61 - 62
Independent Auditor's Report on Compliance for Each Major Program and Report on Internal Control over Compliance Required by the Uniform Guidance	63 - 65
Schedule of Findings and Questioned Costs	66
Schedule of Prior Audit Findings and Questioned Costs	67
Schedule of Expenditures of Federal Awards	68 - 69
OTHER INFORMATION	
Cooperative Officials	71





Independent Auditor's Report

Board of Directors Black Hills Special Services Cooperative Sturgis, South Dakota

#### **Report on the Audit of the Financial Statements**

#### Opinions

We have audited the accompanying financial statements of the governmental activities and the general fund, of Black Hills Special Services Cooperative (the Cooperative), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities and general fund information of the Cooperative, as of June 30, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Cooperative and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Cooperative's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and GAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Cooperative's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Budgetary Comparison Schedule - General Fund - Budgetary Basis, Schedule of Changes in Total OPEB Liability and Related Ratios, Schedule of the Cooperative's Proportionate Share of the Net Pension Liability (Asset), Schedule of Pension Contributions, and Notes to the Required Supplementary Information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Cooperative's basic financial statements. The Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and the Department of Human Services Community Support Provider Cost Report Schedules and Notes are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The aforementioned information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards and the Department of Human Services Community Support Provider Cost Report Schedules and Notes are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The List of Cooperative Officials has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 20, 2025 on our consideration of the Cooperative's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Cooperative's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Cooperative's internal control over financial reporting and compliance.

Casey Peterson, LTD

Casey Peterson, LTD

Rapid City, South Dakota January 20, 2025

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of Black Hills Special Services Cooperative's (the Cooperative) annual financial report presents a discussion and analysis of the Cooperative's financial performance during the fiscal year ended on June 30, 2024. Please read it in conjunction with the Cooperative's financial statements, which follow this section.

#### FINANCIAL HIGHLIGHTS

- The Cooperative's total net position from governmental activities increased by \$818,362.
- Total assets increased by \$635,990, which includes an increase in receivables of \$174,850 and capital assets by \$373,222. Total liabilities decreased by \$403,937. There continues to be upfront funding for a project that is recognized as a liability until eligible expenses are incurred.
- During the year, the Cooperative's revenues generated from governmental programs were \$818,362 more than the \$37,694,061 governmental program expenses.
- The total cost of the Cooperative's programs increased by approximately 8.5%. The increase is related to the change in pension activity and fluctuations in program activity and payroll expenses from the previous year to the current year.
- The Statement of Net Position reported a \$818,362 current-year surplus due to an increase in new programs being administered in the current year. Budgeted revenues and expenses were in excess of actual revenues and expenses.
- Capital purchases exceeded depreciation expenses by \$378,288. Net capital purchases totaled \$701,879 and \$135,845 of assets were disposed. Vehicles made up the capital assets that were purchased and disposed of during the year.
- Compensated absences, also known as accrued leave, increased by \$3,061. The number of employees carrying a leave balance increased by 4.85%. The total number of hours that those employees were carrying decreased by 3.95%.
- Outstanding obligations include net OPEB (Other Post Employment Benefits) obligation for postemployment healthcare of \$37,968, which is consistent with the prior year. This obligation will continue to decrease until all participants qualify for Medicare benefits. Effective September 1, 2019, employees retiring on or after this date were no longer eligible to receive these benefits. The eligible retirees must pay the monthly premium. The OPEB obligation will end in September 2025.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts: Management's Discussion and Analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the Cooperative:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the Cooperative's overall financial status.
- The remaining statements are fund financial statements that focus on individual programs, reporting operations in more detail than in the government-wide statements.
- The governmental funds statements tell how general services were financed in the short term as well as what remains for future spending.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

Figure A-1 summarizes the major features of these financial statements, including the portion of the government they cover and the types of information they contain. The remainder of the overview section of the management's discussion and analysis explains the structure and contents of each of the statements.

	Figure A-1			
Major Features of BHSSC's Government-wide and Fund Financial Statements				
Government-wide Fund Statements				
	Statements	Governmental Funds		
Scope	Entire BHSSC government (except fiduciary funds and the Coop's component units)	The activities of the BHSSC that are not proprietary or fiduciary, such as elementary and high school education programs.		
Required Financial Statements	Statement of Net Position Statement of Activities	Balance Sheet Statement of Revenues, Expenditures and Changes in Fund Balances		
Accounting Basis and Measurement Focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus		
Type of Asset/Deferred Outflow of Resources/Liability/Deferred Inflow of Resources Information	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources both financial and capital, and short-term and long-term	Only assets expected to be used and liabilities that come due during the year or soon thereafter; all deferred outflows and inflows of resources; no capital assets included		
Type of Inflow/Outflow	All revenues and expenses when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter		

Figure A-1

See independent auditor's report.

#### **Government-wide Financial Statements**

The government-wide statements report information about the Cooperative as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the Cooperative's net position and how it has changed. Net position (the difference between the Cooperative's assets and liabilities) is one way to measure the Cooperative's financial position.

- Increases or decreases in the Cooperative's net position are indicators of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the Cooperative you need to consider additional nonfinancial factors such as changes in programs and changes in funding.

The government-wide financial statements of the Cooperative are reported in the governmental activities category:

 Governmental Activities - This category includes the Cooperative's basic instructional services, such as special education, alternative education, and residential programs, support services (social work, guidance counselor, nursing, psychology, speech pathology, physical and occupational therapy, improvements of instruction, Board of Education, administration, fiscal, operation and maintenance of plant services, and transportation services). Tuition, contracts for services, state contracts and grants, federal grants, and interest earnings finance these activities.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the Cooperative's general fund. Funds are accounting devices used to keep track of specific sources of funding and spending for particular purposes. Fund accounting is required by South Dakota State Law.

The Cooperative's operations fall under the governmental fund type.

Governmental Funds - All of the Cooperative's basic services are included in the governmental fund which focuses on (1) how cash and other financial assets that can readily converted to cash flow in and out and (2) the balances left at the year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Cooperative's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided at the bottom of the governmental funds statements, or on the subsequent page, that explains the relationship (or differences) between them.

#### FINANCIAL ANALYSIS OF THE COOPERATIVE AS A WHOLE

#### **Net Position**

The Cooperative's combined Statement of Net Position shows an increase from the previous year.

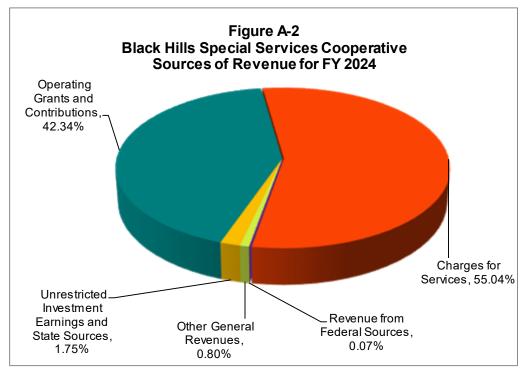
#### Table A-1 Black Hills Special Services Cooperative Statement of Net Position

Current and Other Assets Capital Assets	Governmental Activities <u>2023</u> \$ 10,177,769 <u>1,194,421</u>	Governmental Activities <u>2024</u> \$ 10,440,537 1,567,643	Total Percentage Change 2.58% 31.25%
Total Assets	<u>\$ 11,372,190</u>	\$ 12,008,180	5.59%
Deferred Outflows of Resources	<u>\$ 6,812,950</u>	<u>\$ 6,156,957</u>	-9.63%
Long-term Debt Outstanding Other Liabilities Total Liabilities	\$ 242,808 2,495,171 \$ 2,737,979	\$ 245,869 2,088,173 \$ 2,334,042	1.26% -16.31% -14.75%
Deferred Inflows of Resources	<u>\$ 4,008,857</u>	\$ 3,574,429	-10.84%
Net Position: Net Investment in Capital Assets Restricted Unrestricted	\$ 1,194,421 2,862,103 7,381,780	\$ 1,567,643 2,643,092 8,045,931	31.25% -7.65% 9.00%
Total Net Position	<u>\$ 11,438,304</u>	<u>\$ 12,256,666</u>	7.15%

The Cooperative's increase in total assets can be attributed to an increase in current assets, primarily in the cash and cash equivalents, accounts receivable balances, and net pension asset. Capital assets also saw increases, mainly due to purchases of new vehicles. The decrease in total liabilities was due to a decrease in unearned revenue. The increase in total assets, decrease in deferred outflows of resources, total liabilities, and deferred inflows of resources nets to an increase of \$818,362, which results in a net position of \$12,256,666. The Statement of Net Position reports all financial and capital resources. The statement presents the assets and liabilities in order of relative liquidity. The long-term liabilities of the Cooperative, consisting of compensated absences payable and OPEB liability have been reported in this same manner on the Statement of Net Position. The difference between the Cooperative's assets and liabilities is its net position.

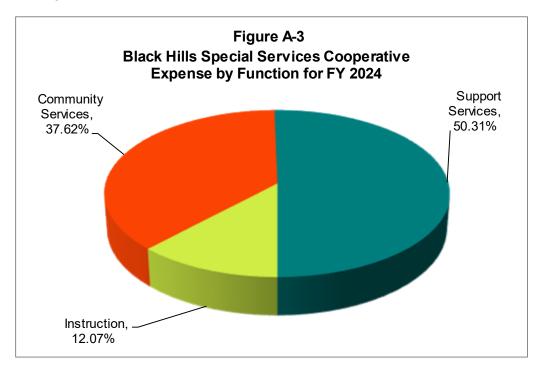
#### **Changes in Net Position**

The Cooperative's revenues totaled \$38,512,423. (See Figure A-2.) Approximately 55% of the Cooperative's program revenue continues to come from charges for services. Nearly 42% of the revenue is derived from operating grants and contributions (federal, state, and local sources) and the remaining revenues are derived from other general revenues. Operating grants and contributions increased by 2.84% while charges for services increased by almost 6.5%. The Cooperative's total revenues increased by almost 5%. The changes in sources between 2023 and 2024 were due to changes in program activities and funding sources and an increase in program needs resulting from external factors. The Cooperative continues to provide and expand contracted services to local districts and the state helps to maintain local and state sources.



See independent auditor's report.

The Cooperative's expenses cover a range of services, encompassing instruction, support services, and community services. (See Figure A-3). The total cost of all programs increased by 8%. Personnel and program costs varied slightly due to a shift in some program operations. Purchased services were relatively unchanged as were expenditures for supplies and materials and other expenditures.



See independent auditor's report.

#### **GOVERNMENTAL ACTIVITIES**

Table A-2 considers the operations of the governmental activities.

#### Table A-2 Black Hills Special Services Cooperative Changes in Net Position

	Total Governmental Activities 2023	Total Governmental Activities 2024	Total Percentage Change 2023-2024
Revenues			
Program Revenues:			
Charges for Services	\$ 19,900,671	\$ 21,197,512	6.52%
Operating Grants and Contributions	15,854,817	16,305,571	2.84%
General Revenues:			
Federal Sources	23,814	26,159	9.85%
State Sources	398,324	544,136	36.61%
Unrestricted Investment Earnings	85,802	131,042	52.73%
Other General Revenues	293,664	308,003	4.88%
Gain (Loss) on Disposal of Property	(9,992)	<u> </u>	-100.00%
Total Revenues	<u>\$ 36,547,100</u>	<u>\$ 38,512,423</u>	5.38%
Expenses:			
Instruction	\$ 4,375,634	\$ 4,549,666	3.98%
Support Services	17,639,267	18,963,017	7.50%
Community Services	12,747,298	14,181,378	11.25%
Total Expenses	34,762,199	37,694,061	8.43%
Increase in Net Position	<u> </u>	<u>\$ 818,362</u>	-54.15%

#### FINANCIAL ANALYSIS OF THE COOPERATIVE'S FUNDS

The General Fund increased by \$704,795 in the current year after the year-end adjustments for fund statement presentation. The management team continues to meet regularly to review budgets, income, and program expenditures. The monthly report that summarizes expenditures to date, revenues to date, and projected receivables, continues to facilitate this process. Directors receive the report each month, and the report is reviewed by the management team at their regularly scheduled meetings.

#### **BUDGETARY HIGHLIGHTS**

The budget for expenditures totaled \$39,244,592. Over the course of the year, the Board revised the budget twice. This amendment was for additional contracts and grants awarded during the year.

The Cooperative's final budget for the General Fund anticipated that expenditures would be equal to revenues, the actual result for the year was a \$704,795 surplus.

- Revenues were \$725,189 lower than budgeted. Revenues from state sources, federal sources, and local sources decreased.
- Expenditures were \$1,394,315 lower than budgeted. Expenditures were more than budgeted in instruction and expenditures were less than budgeted in support and community services.

#### CAPITAL ASSET ADMINISTRATION

At year-end, the Cooperative had a \$1,567,643 net investment in capital assets, including various machinery and equipment. (See Table A-3.) This amount represents a net increase (including additions and deletions) of \$373,222, or 31%.

#### Table A-3 Black Hills Special Services Cooperative Capital Assets (Net of Depreciation)

	GovernmentalGovernmentalActivitiesActivities20232024	
Machinery and Equipment	\$ 1,194,421	\$ 1,567,643
Total Capital Assets (Net)	\$ 1,194,421	<u>\$ 1,567,643</u>

Capital assets purchased were vehicles. More capital purchases were made during the year than in the previous year. However, that increase was slightly offset by annual depreciation expense.

#### LONG-TERM LIABILITIES

At year-end, the Cooperative had \$245,869 in outstanding obligations. The 2024 balance of the OPEB liability is consistent with 2023 due to limited participation in the Plan. See Note 12 for more information. Overall, long-term liabilities increased by \$3,061 which is contributed to an increase in compensated absences. Compensated absences were up 1.49%. There was an overall net increase of 1.26% as shown in Table A-4 below.

# Table A-4Black Hills Special Services Cooperative<br/>Outstanding Debt and Obligations

	 vernmental Activities 2023	 vernmental Activities 2024	ו C	Total Dollar hange Ƴ 2024	Total Percentage Change FY 2024
Compensated Absences OPEB Liability	\$ 204,840 37,968	\$ 207,901 37,968	\$	3,061 -	1.49% 0.00%
Total Outstanding Debt and Obligations	\$ 242,808	\$ 245,869	\$	3,061	1.26%

See independent auditor's report.

The Cooperative is liable for the accrued annual leave payable to the Class 2 salaried and paid personal leave for Class 4 hourly employees. The maximum accumulated leave is capped at 160 hours for Class 2 and 240 hours for Class 4 employees.

The OPEB liability is required to be reevaluated every two years. A valuation of the plan was conducted during fiscal year 2018. Due to declining participation and closure of the plan to new entrants, an updated actuarial valuation is not necessary.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The Cooperative's current economic position has remained stable and experienced growth from the previous fiscal year. The Cooperative's indirect cost rates continue to remain constant and are anticipated to have a minimal change for the next year. The Cooperative does not have the authority to tax or bond. The Cooperative is also not eligible for state aid with the current formula. The Cooperative's Title XIX/HCBS program has experienced a slight increase. The changes in the funding structure for Title XIX/HCBS resulted in an increase in revenue for this division. Funding from the state to school districts is also relatively stable. The funding to schools in the upcoming year is proposed to have a slight increase. Federal funding sources for current programs are not anticipated to have significant changes in the upcoming year. Healthcare premiums experienced an increase last year. Employee contribution rates were increased and the Cooperative's healthcare liability remained unchanged. The healthcare plan is anticipating another minimal increase in the upcoming year. BHSSC's contribution to premiums will not change. The overall budget for next year is expected to have an increase.

#### CONTACTING THE COOPERATIVE'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the Cooperative's finances and to demonstrate the Cooperative's accountability for the money it receives. If you have questions about this report or need additional information, contact the Cooperative's Business Office, PO Box 218, Sturgis, SD 57785.

BASIC FINANCIAL STATEMENTS

## Black Hills Special Services Cooperative Statement of Net Position June 30, 2024

	Governmental Activities
ASSETS Cash and Cash Equivalents Accounts Receivable Due from Other Governments Capital Assets: Vehicles and Equipment Less: Accumulated Depreciation	<ul> <li>\$ 5,105,182</li> <li>684,522</li> <li>4,535,702</li> <li>2,813,911</li> <li>(1,246,268)</li> </ul>
Total Capital Assets, Net of Depreciation	1,567,643
Restricted Assets: Net Pension Asset	71,062
Other Assets: Prepaid Expenses	44,069
TOTAL ASSETS	12,008,180
DEFERRED OUTFLOWS OF RESOURCES OPEB-related Deferred Outflows Pension-related Deferred Outflows	10,498 6,146,459
TOTAL DEFERRED OUTFLOWS OF RESOURCES	6,156,957
LIABILITIES Accounts Payable Unearned Revenue Long-term Liabilities: Due Within One Year Due In More Than One Year	912,212 1,175,961 207,901 37,968
TOTAL LIABILITIES	2,334,042
DEFERRED INFLOWS OF RESOURCES Pension-related Deferred Inflows	3,574,429
TOTAL DEFERRED INFLOWS OF RESOURCES	3,574,429
NET POSITION Net Investment in Capital Assets Restricted: Proportionate Share of Net Pension Asset Unrestricted	1,567,643 2,643,092 8,045,931
TOTAL NET POSITION	<u>\$ 12,256,666</u>

## Black Hills Special Services Cooperative Statement of Activities For the Year Ended June 30, 2024

Functions/Programs	Expenses	Program Revenues Operating Charges for Grants and Services Contributions	Net (Expense) Revenue and Changes in <u>Net Position</u> Governmental <u>Activities</u>
Primary Government: Governmental Activities: Instruction Support Services Community Services	\$ 4,549,666 18,963,017 14,181,378	\$ 2,617,349 \$ 4,788,352 9,319,995 8,737,375 9,260,168 2,779,844	\$   2,856,035 (905,647) (2,141,366)
Total Governmental Activities	<u>\$ 37,694,061</u>	<u>\$21,197,512</u> <u>\$16,305,571</u>	(190,978)
		GENERAL REVENUES Revenue from State Sources Revenue from Federal Sources Unrestricted Investment Earnings Other General Revenues Total General Revenues	544,136 26,159 131,042 <u>308,003</u> 1,009,340
		INCREASE IN NET POSITION	818,362
		<b>NET POSITION - BEGINNING</b>	11,438,304
		NET POSITION - ENDING	<u>\$ 12,256,666</u>

## Black Hills Special Services Cooperative Balance Sheet - Governmental Fund June 30, 2024

	General Fund
ASSETS Cash and Cash Equivalents	\$ 5,105,182
Accounts Receivable Due from Other Governments Prepaid Expenses	684,522 4,535,702 <u>44,069</u>
TOTAL ASSETS	<u>\$ 10,369,475</u>
LIABILITIES Accounts Payable Unearned Revenue	\$    912,212 1,175,961
Total Liabilities	2,088,173
<b>DEFERRED INFLOWS OF RESOURCES</b> Grants Received Outside the Period of Availability	462,410
FUND BALANCE Nonspendable:	
For Prepaids Unassigned	44,069 7,774,823
Total Fund Balance	7,818,892
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCE	<u>\$ 10,369,475</u>

## Black Hills Special Services Cooperative Reconciliation of the Governmental Fund Balance Sheet to the Statement of Net Position June 30, 2024

Total Fund Balance - Governmental Fund	\$	7,818,892
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		1,567,643
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Long-term liabilities at year-end consisted of:		
Compensated Absences Net OPEB Obligation		(207,901) (37,968)
Assets, including grants and other receivables that are not available to pay for current period expenditures, are deferred in the governmental funds.		462,410
Net pension asset reported in the governmental activities is not an available financial resource and, therefore, is not reported in the funds.		71,062
Pension-related deferred outflows are components of pension liability (asset) and, therefore, changes are not reported in the funds.		6,146,459
Pension-related deferred inflows are components of pension liability (asset) and, therefore, changes are not reported in the funds.		(3,574,429)
OPEB-related deferred outflows are components of the total OPEB liability and, therefore, are not reported in the funds.		10,498
Net Position - Governmental Activities	<u>\$</u>	12,256,666

## Black Hills Special Services Cooperative Statement of Revenues, Expenditures, and Changes in Fund Balance -Governmental Fund For the Year Ended June 30, 2024

	General Fund
REVENUES	
Revenue from Local Sources:	
Tuition and Fees	1,719,817
Transportation Fees	240
Earnings on Investments and Deposits Other Revenue from Local Sources	131,042
Revenue from State Sources	19,764,209 11,525,629
Revenue from Federal Sources	5,378,466
Total Revenues	38,519,403
EXPENDITURES	
Instructional:	1 110 700
Regular Programs	1,412,732
Special Programs	2,676,908 412,697
Adult Continuing Education Programs	412,097
Total Instructional	4,502,337
Support Services:	
Pupils	4,773,732
Instruction Staff	6,213,405
General Administration	1,164,962
Other Administrative Support Services	87,532
Business	3,624,493
Central	982,727
Special Education Other Support Services	669,477 1,088,010
Other Support Services	<u>.</u>
Total Support Services	18,604,338
Community Services	
Custody and Care of Children Services	4,650,481
Welfare Activities Services	488,613
Other Community Services	8,902,629
Total Community Services	14,041,723
Capital Outlay	701,879
Total Expenditures	37,850,277
EXCESS OF REVENUES OVER EXPENDITURES	669,126

## Black Hills Special Services Cooperative Statement of Revenues, Expenditures, and Changes in Fund Balance -Governmental Fund (Continued) For the Year Ended June 30, 2024

<b>OTHER FINANCING SOURCES</b> Compensation for Loss of General Capital Asset Proceeds from the Sale of Capital Assets	General Fund 11,055 24,614
Total Other Financing Sources	35,669
EXCESS OF REVENUES OVER EXPENDITURES AND OTHER FINANCING SOURCES	704,795
FUND BALANCE - BEGINNING	7,114,097
FUND BALANCE - ENDING	\$ 7,818,892

## Black Hills Special Services Cooperative Reconciliation of the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities For the Year Ended June 30, 2024

Net Change in Fund Balance, Prior to Change in Fund Balance Reserves - Governmental Fund	\$ 704,795
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds do not reflect a gain or loss on disposal of capital assets, but the Statement of Activities reports the gain or loss when assets are disposed. This reflects the cost in excess of accumulated depreciation on capital assets retired.	(5,066)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the costs of those assets are allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.	378,288
The recognition of revenues in the governmental funds differs from the recognition in the governmental activities in the fact that revenue accruals in the fund financial statements require the amounts to be "available."	(37,583)
Governmental funds do not reflect the change in compensated absences and post employment benefits, but the Statement of Activities reflects the change in compensated absences and post employment benefits through expenses.	(3,061)
Pension revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the fund.	 (219,011)
Change in Net Position - Governmental Activities	\$ 818,362

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of Black Hills Special Services Cooperative are prepared in accordance with generally accepted accounting principles. Black Hills Special Services Cooperative applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

#### A. <u>REPORTING ENTITY</u>

Black Hills Special Services Cooperative (the Cooperative) was established in 1980 as a joint venture among member school districts for the purpose of providing vital educational services for both youth and adults. The Board of Directors of the Cooperative is comprised of one representative from each member school district. The Board of Directors is responsible for adopting the Cooperative's budget and setting service fees at a level adequate to fund the adopted budget. The member school districts retain no equity interest in the net position of the Cooperative but do have a responsibility to fund deficits of the Cooperative in proportion to their relative participation. There are no component units included within the reporting entity.

#### B. <u>RELATED ORGANIZATIONS</u>

Related organizations are excluded from the financial reporting entity either because the Cooperative's accountability for these organizations does not extend beyond making appointments or because management has determined the assets the Cooperative has the ability to access are not significant. The Cooperative's only related organization is described below:

*Black Hills Educational Benefits Cooperative Plan* - The Cooperative participates in a cooperative service unit with several other school districts to provide benefits to staff. See Note 9 for specific disclosure. Joint ventures do not meet the criteria for inclusion in the financial reporting entity as a component unit but are discussed in these notes because of the nature of their relationship with the Cooperative.

#### C. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

#### Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the Cooperative. These statements include the financial activities of the overall Cooperative. Governmental activities are generally financed through grants and other non-exchange transactions.

The Statement of Net Position reports all financial and capital resources in a net position format (assets and deferred outflows of resources minus liabilities and deferred inflows of resources equal net position). Net position is displayed in three components, as applicable: net investment in capital assets, restricted, and unrestricted.

The Statement of Activities presents a comparison between direct expense and program revenues for each function of the Cooperative's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues.

#### Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. The funds are accounted for by providing a separate set of self-balancing accounts that constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues, and expenditures. The Cooperative has one fund, which is classified as a governmental fund and therefore does not present proprietary or fiduciary fund categories.

#### D. FUND TYPES AND MAJOR FUND

An emphasis is placed on major funds within the governmental categories. A fund is considered major if it is a primary operating fund of the Cooperative.

The Cooperative only has one fund. This fund is described below.

#### Governmental Funds

General Fund - The General Fund is established by South Dakota Codified Laws (SDCL) 13-16-3 to meet the general operational costs of the Cooperative. The General Fund is always a major fund.

#### E. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

#### Measurement Focus

#### Government-wide Financial Statements

In the government-wide Statement of Net Position and Statement of Activities, the governmental activities are presented using the "economic resources" measurement focus, applied on the accrual basis of accounting.

#### Fund Financial Statements

In the fund financial statements, the "current financial resources" measurement focus and the modified accrual basis of accounting are applied to the governmental fund types.

#### Basis of Accounting

#### Government-wide Financial Statements

The government-wide financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the Cooperative gives (or receives) value without directly receiving (or giving) equal value in exchange, include grants and donations. Revenues from grants and donations are recognized in the fiscal year during which all eligibility requirements have been satisfied.

#### Fund Financial Statements

In the fund financial statements, the governmental fund is reported using the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The Cooperative considers significant revenues reported in the governmental fund to be available if the revenues are collected within 90 days after year-end.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, compensated absences, and changes in the OPEB liability, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in the governmental fund. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources. Under the terms of grant agreements, the Cooperative funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there is both restricted and unrestricted net position available to finance the program. It is the Cooperative's policy to first apply cost-reimbursement grant resources to such programs followed by general revenues.

#### F. ACCOUNTS RECEIVABLE

Accounts receivable are considered by management to be fully collectible and, accordingly, no allowance for doubtful accounts is considered necessary.

#### G. <u>CAPITAL ASSETS</u>

Capital assets include a building, machinery, and equipment that are used in operations and that have initial useful lives extending beyond a single reporting period.

#### Government-wide Financial Statements

All capital assets are valued at historical cost or estimated historical cost if the actual historical cost is not available. Donated capital assets are valued at their acquisition value on the date donated.

Depreciation expense is calculated using the straight-line method. Depreciation of exhaustible fixed assets for machinery and equipment is recorded as an allocated expense in the Statement of Activities. The net capital assets are reflected in the Statement of Net Position.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the Statement of Net Position are as follows:

	Capitalization Threshold	Depreciation Method	Estimated Useful Life
Vehicles and Equipment	\$5,000	Straight-line	5 - 15 yrs
	φ0,000	ett alight inte	

#### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital expenditures of the governmental fund upon acquisition.

#### H. LONG-TERM LIABILITIES

The accounting treatment of long-term liabilities differs between the government-wide and fund financial statements.

#### Government-wide Financial Statements

All long-term liabilities to be repaid from governmental resources are reported as liabilities in the government-wide statements when incurred. The long-term liabilities consist of compensated absences and other post-employment benefits (OPEB) liability. Note 12 provides more information on the OPEB liability. Accounting policies related to compensated absences payable are as follows:

Annual vacation is earned by salaried employees as outlined in their individual contracts. Vacation can be accrued up to 160 hours. Paid personal leave is earned by hourly employees based on length of service. Paid personal leave can be accrued up to 240 hours. Upon termination, employees are entitled to receive compensation for their accrued vacation or paid personal leave balance.

Sick leave is earned by salaried employees per their individual contracts. Sick leave can be accrued to either 480 or 640 hours, depending on employment class. Upon termination, salaried and certified employees are not entitled to receive compensation for accrued sick leave balances.

#### Fund Financial Statements

In the fund financial statements, debt proceeds are reported as revenues, and payments of principal and interest are reported as expenditures when they become due. Compensated absences and OPEB obligations are recorded as expenditures when paid.

#### I. <u>LEASES</u>

For noncancelable leases of equipment and office space, the Cooperative recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. The Cooperative recognizes lease liabilities with an initial, individual value of \$5,000 or more. As of June 30, 2024, the Cooperative had no leases meeting the criteria for recognition under GASB 87. The Cooperative is a lessee for various leases of facilities that meet the criteria of a short-term lease, contain fiscal funding or cancellation clauses, and are exempt from GASB 87.

At the commencement of a lease, the Cooperative initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the Cooperative determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The Cooperative uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the Cooperative generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the Cooperative is reasonably certain to exercise.

The Cooperative monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the Statement of Net Position.

#### J. <u>Subscription-Based Information Technology Arrangements:</u>

For subscription-based information technology arrangements (SBITAs) with vendors to use vendorprovided information technology, the Cooperative recognizes a subscription liability and an intangible right-to-use subscription asset (subscription asset) in the government-wide financial statements. The Cooperative recognizes subscription liabilities with an initial, individual value of \$5,000 or more. As of June 30, 2024, the Cooperative did not have any subscription arrangements that were other than shortterm.

At the commencement of a subscription, the Cooperative initially measures the subscription liability at the present value of payments expected to be made during the subscription term. Subsequently, the subscription liability is reduced by the principal portion of subscription payments made. The subscription asset is initially measured as the initial amount of the subscription liability, adjusted for subscription payments made at or before the subscription commencement date, plus certain initial implementation costs. Subsequently, the subscription asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to subscription include how the Cooperative determines (1) the discount rate it uses to discount the expected subscription payments to present value, (2) subscription term, and (3) subscription payments.

- The Cooperative uses the interest rate charged by the vendor as the discount rate. When the interest rate charged by the vendor is not provided, the Cooperative generally uses its estimated incremental borrowing rate as the discount rate for subscriptions.
- The subscription term includes the noncancellable period of the subscription. Subscription payments included in the measurement of the subscription liability are composed of fixed payments and purchase option price that the Cooperative is reasonably certain to exercise.

The Cooperative monitors changes in circumstances that would require a remeasurement of its subscription and will remeasure the subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription liability. Subscription assets are reported with other capital assets and subscription liabilities are reported with long-term debt on the statement of net position.

#### K. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

The Cooperative reports increases in net position that relate to future periods as deferred outflows of resources in a separate section of its government-wide Statement of Net Position. The deferred outflows of resources reported are deferred amounts arising from OPEB and Pension related activities. The only deferred inflows of resources reported are a deferred amount arising from the Cooperative's pension plan for qualified retirees (see Note 7).

The Cooperative's governmental funds report a separate section for deferred inflows of resources. This section reflects a decrease in net position that applies to a future period or periods. Under the modified accrual basis of accounting, governmental fund revenues are not recognized until available (collected no later than 90 days after the end of the Cooperative's fiscal year). The Cooperative reports earned but unavailable grants and charges for services as deferred inflows of resources in the governmental fund. The Cooperative reports pension-related deferred inflows of resources in the government-wide financial statements.

#### L. <u>UNEARNED REVENUE</u>

The governmental funds report various grants and payments received in advance of the eligibility criteria for revenue recognition as unearned revenue.

#### M. <u>NET POSITION AND FUND BALANCE</u>

#### Government-wide Financial Statements:

It is the Cooperative's policy to first use restricted net position prior to the use of unrestricted net position when an expense is incurred for purposes for which both restricted and unrestricted net position are available. Net position reported in the Statement of Net Position includes the following:

*Net Investment in Capital Assets* - Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of borrowings that are attributable to the acquisition, or improvement of those assets, if applicable.

*Restricted* - Consists of net position with constraints placed on its use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments, or (b) law through constitutional provisions or enabling legislation.

*Unrestricted* - Represents all other net position that does not meet the definition of "restricted" or "net investment in capital assets."

#### Fund Financial Statements:

The Cooperative classifies governmental fund balances as follows:

*Nonspendable* - Includes amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact.

*Restricted* - Constraints are placed on the use of resources by either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

*Assigned* - Amounts that are constrained by the Cooperative's intent to be used for specific purposes but are not restricted. Amounts can be assigned by committees of the Board of Directors or management of the Cooperative.

Unassigned - Represents fund balance that has not been restricted or assigned.

The Cooperative uses restricted amounts first when both restricted and unrestricted fund balances are available unless there are legal documents or contracts that prohibit doing this, such as a grant agreement requiring dollar-for-dollar spending. Additionally, the Cooperative would first use assigned and then unassigned amounts of fund balance when expenditures are made.

The Cooperative does not have a formal minimum fund balance policy.

#### N. PROGRAM REVENUE

In the Statement of Activities, reported program revenue is derived directly from the program itself or from other parties, as a whole. Program revenues are classified into two categories, as follows:

*Charges for Services* - These arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.

*Program Revenues* - *Operating Grants and Contributions* - These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.

#### **NOTE 2 - DEPOSITS AND INVESTMENTS**

Statutes impose various restrictions on deposits and investments. These restrictions are summarized below:

*Deposits* - The Cooperative's deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 13-16-15, 13-16-15.1, and 13-16-18.1. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100% of the public deposit accounts that exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA," or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

*Investments* - In general, SDCL 4-5-6 permits the Cooperative's funds to be invested in (a) securities of the United States and securities guaranteed by the United States Government, either directly or indirectly, or (b) repurchase agreements fully collateralized by securities described in (a) or in shares of an openend, no-load mutual fund administered by an investment company whose investments are in securities described in (a) and repurchase agreements described in (b). Also, SDCL 4-5-9 requires that investments be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

*Credit Risk* - State law limits eligible investments for the Cooperative, as discussed above. The Cooperative has no investment policy that would further limit its investment choices. As of June 30, 2024, the Cooperative did not have any investments.

*Custodial Credit Risk - Deposits* - The risk that, in the event of a depository failure, the Cooperative's deposits may not be returned to it. The Cooperative does not have a deposit policy for custodial credit risk.

*Interest Rate Risk* - The Cooperative does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### **NOTE 3 - DUE FROM OTHER GOVERNMENTS**

Amounts due from other governments include reimbursements from state and federal grants and charges for services.

State of South Dakota	\$ 4,140,908
Various School Districts	290,279
Miscellaneous Receivables	 104,515
	\$ 4,535,702

#### NOTE 4 - CHANGES IN CAPITAL ASSETS

A summary of changes in capital assets for the year ended June 30, 2024 is as follows:

	Balance June 30, 2023 Additior			Deletions			Balance June 30, 2024	
Capital Assets Being Depreciated: Vehicles and Equipment Less: Accumulated Depreciation	\$ 2,247,877	\$	701,879	\$	135,845	\$	2,813,911	
Vehicles and Equipment	 1,053,456		323,591		130,779		1,246,268	
Net Capital Assets	\$ 1,194,421	<u>\$</u>	378,288	<u>\$</u>	5,066	\$	1,567,643	

Depreciation expense was charged to governmental functions as follows:

Instruction	\$ 16,693
Support Services	253,670
Community Services	 53,228
	\$ 323,591

#### **NOTE 5 - LONG-TERM LIABILITIES**

The following is a summary of changes in long-term liabilities for the year ended June 30, 2024:

	-	Balance e 30, 2023	I	ncrease	C	ecrease	-	Balance e 30, 2024	ue Within )ne Year
Compensated Absences OPEB Liability	\$	204,840 37,968	\$	237,841	\$	234,780	\$	207,901 37,968	\$ 207,901
0. <u></u>	\$	242,808	\$	237,841	\$	234,780	\$	245,869	\$ 207,901

#### NOTE 6 - LEASES

Numerous short-term leases exist for buildings, vehicles, and equipment. Lease expense for the year ended June 30, 2024 was \$1,028,440.

Due to the variability of funding, the Cooperative typically structures leases to be short-term and to contain fiscal funding or cancellation clauses. Future minimum payments for the fiscal year ending June 30, 2025 will be \$893,258.

#### NOTE 7 - PENSION PLAN

#### Plan Information

All employees working more than 20 hours per week during the year participate in the South Dakota Retirement System (SDRS). The SDRS is a hybrid defined-benefit plan designed with several defined contribution plan-type provisions and is administered by the SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering, and amending plan provisions is found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at http://sdrs.sd.gov/publications.aspx or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098, or by calling (605) 773-3731.

#### Benefits Provided

SDRS has four different classes of employees, Class A general members, Class B public safety and judicial members, Class C Cement Plant Retirement Fund members, and Class D Department of Labor and Regulation members.

Members who were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation public safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirements that do not meet the above criteria may be payable at a reduced level. Class A and B eligible spouses of Foundation members will receive a 60 percent joint survivor benefit when the member dies.

Members hired on or after July 1, 2017 are Generational members. Class A Generational members and Class B Generational judicial members retiring after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60% joint and survivor benefit, or a 100% joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement account (VRA) established, in which they will receive up to 1.5% of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to the long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the third quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
  - The increase in the third quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

Legislation enacted in 2021 reduced the minimum COLA from 0.5% to 0.0%.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the cost-of-living adjustment.

#### **Contributions**

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan: Class A members, 6.0% of salary; Class B judicial members, 9.0% of salary; and Class B public safety members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The Cooperative's share of contributions to the SDRS for the years ended June 30, 2024, 2023, and 2022, was \$1,226,245, \$1,126,755, and \$1,040,697, respectively, equal to the required contributions each year.

Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions

At June 30, 2023, SDRS was 100.1% funded and, accordingly, had a net pension asset. The proportionate share of the components of the net pension asset of the South Dakota Retirement System, for the Cooperative as of the measurement period ending June 30, 2023 and reported by the Cooperative as of June 30, 2024 are as follows:

Proportionate Share of Total Pension Liability	\$ 105,500,502
Less: Proportionate Share of Net Pension Restricted for Pension Benefits	 105,571,564
Proportionate Share of Net Pension Liability (Asset)	\$ (71,062)

At June 30, 2024, the Cooperative reported an asset of \$71,062 for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2023, and the total pension asset used to calculate the net pension asset was based on a projection of the Cooperative's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2023, the Cooperative's proportion was 0.7281% which is an increase of 0.0032% from its proportion measured as of June 30, 2022.

For the year ended June 30, 2024, the Cooperative recognized pension expense (reduction of pension expense) of \$217,059. At June 30, 2024, the Cooperative reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	C	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$	2,014,276	\$ -
Changes in Assumption		2,429,498	3,551,385
Net Difference Between Projected and Actual Earnings on Pension Plan Investments		473,104	-
Changes in Proportion and Difference Between Cooperative Contributions and Proportionate Share of Contributions		3,336	23,044
Cooperative Contributions Subsequent to the Measurement Date	\$	1,226,245 6,146,459	<u>-</u> \$3,574,429

\$1,226,245 is reported as deferred outflows of resources related to pensions resulting from Cooperative contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (revenue) as follows:

Year Ended June 30,	
2025	\$ 961,947
2026	(1,086,350)
2027	1,370,817
2028	99,371
2029	-
Thereafter	 
	\$ 1,345,785

#### Actuarial Assumptions

The total pension liability (asset) in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary Increases	Graded by years of service, from 7.66% at entry to 3.15% after 25 years of service.
Discount Rate	6.50% net of plan investment expense. This is composed of an average inflation rate of 2.50% and real returns of 4.00%
Future COLA's	1.91%

#### Mortality Rates

All mortality rates are based on Pub-2010 amount-weighted mortality tables projected generationally with improvement scale MP-2020.

Active and Terminated Vested Members:

- Teachers, Certified Regents, and Judicial: PubT-2010
- Other Class A Members: PubG-2010
- Public Safety Members: PubS-2010

*Retired Members:* Teachers, Certified Regents, and Judicial Retirees: PubT-2010, 108% of rates above age 65

*Other Class A Retirees:* PubG-2010, 93% or rates through age 74, increasing by 2% per year until 111% of rates at age 83 and above

*Public Safety Retirees*: PubS-2010, 102% of rates at all ages

Beneficiaries: PubG-2010 contingent survivor mortality table

Disabled Members:

- Public Safety:PubS-2010 disabled member mortality table
- Others: PubG-2010 disabled member mortality table

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period of July 1, 2016 to June 30, 2022.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed-income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2023 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

Asset Class	Target <u>Allocation</u>	Long-term Expected Real <u>Rate of Return</u>
Public Equity	56.3%	3.8%
Investment Grade Debt	22.8%	1.7%
High Yield Debt	7.0%	2.7%
Real Estate	12.0%	3.5%
Cash	<u> </u>	0.8%
Total	100%	

#### Discount Rate

The discount rate used to measure the total pension liability (asset) was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

#### Sensitivity of Liability (Asset) to Changes in the Discount Rate

The following presents the Cooperative's proportionate share of net pension liability (asset) calculated using the discount rate of 6.50%, as well as what the Cooperative's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (5.50%) or one percentage point higher (7.50%) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
Cooperative's Proportionate Share			
of the Net Pension Liability (Asset)	<u>\$ 14,565,136</u>	<u>\$ (71,062</u> )	<u>\$ (12,040,680</u> )

#### Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

#### **NOTE 8 - RELATED PARTY TRANSACTIONS**

The Cooperative was formed through a joint venture between twelve school districts. The school districts are Belle Fourche School District 9-1, Custer School District 16-1, Douglas School District 51-1, Edgemont School District 23-1, Haakon School District 27-1, Hill City School District 51-2, Hot Springs School District 23-2, Lead-Deadwood School District 40-1, Meade School District 46-1, Oelrichs School District 23-3, Rapid City School District 51-4, and Spearfish School District 40-2. The Cooperative receives annual membership fees, tuition fees, and other service fees from its member school districts in return for providing technical assistance, consultation, or specialty services such as psychology or therapy services.

For the year ended June 30, 2024, the Cooperative earned revenue of \$6,360,066 as a result of membership fees, services fees, and tuition from member school districts.

The Cooperative contracts with some of the member school districts to provide meal services, busing, and transportation. As a result of these contracts, the Cooperative paid \$134,555 to member school districts for the year ended June 30, 2024. As of June 30, 2024, the Cooperative did not owe funds to member districts.

#### **NOTE 9 - JOINT VENTURE**

The Cooperative participates in the Black Hills Educational Benefits Cooperative (BHEBC), a cooperative service unit formed for the purpose of providing health insurance services to the member school districts.

The members of the joint venture are Black Hills Special Services Cooperative, New Underwood School District 51-3, Wall School District 51-5, Custer School District 16-1, Oelrichs School District 23-3, and Belle Fourche School District 9-1.

BHEBC's governing board is comprised of two representatives from each member district. The Board is responsible for adopting the budget and setting service fees at a level adequate to fund the adopted budget. Members are not liable for claims in excess of BHEBC's assets.

Separate financial statements may be obtained by writing to BHEBC, PO Box 218, Sturgis SD 57785. At June 30, 2024, this joint venture had audited total assets of \$6,708,394, liabilities of \$810,561, and net position of \$5,897,833.

### **NOTE 10 - CONCENTRATION OF BUSINESS RELATIONSHIP**

The Cooperative engages in significant business transactions with the West River Foundation (the Foundation). The nature of these transactions results in a concentration of business relationship. The various transactions between the Cooperative and the Foundation are as follows:

The Cooperative leases the majority of its building space from the Foundation. During the year ended June 30, 2024, the Cooperative paid \$742,443 for leases for vehicles and rent. In addition, the Cooperative purchased \$49,197 of equipment, supplies, and services from the Foundation. As of June 30, 2024, the Cooperative owed the Foundation \$4,221. The Foundation reimburses the Cooperative for its use of the Cooperative's administrative and clerical personnel and other expenses.

The Cooperative has contract agreements with the Foundation for the administration of various programs, such as the West River Business Service Center, and for purchases of goods and services. During the year ended June 30, 2024, the Foundation paid the Cooperative \$2,311,003 for these services. In addition, as of June 30, 2024, the Cooperative had outstanding accounts receivable of \$57,633 due from the Foundation.

### NOTE 11 - RISK MANAGEMENT

The Cooperative is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended June 30, 2024, the Cooperative managed its risks as follows:

#### Employee Health Insurance

The Cooperative joined together with other educational units in the state to form a public entity risk pool (see Note 9 and Note 12). This is a public entity risk pool currently operating as a common risk management and insurance program for the member school districts. The Cooperative pays a monthly premium to the pool to provide health insurance coverage for its employees. The pool purchases reinsurance coverage with the premiums it receives from the members. The coverage provides four deductible plan options for employees: \$2,000 per person or \$4,000 per family; \$3,500 per person or \$7,000 per family; or \$5,000 per person or \$10,000 per family. The pool also offers a PPO plan for \$3,000 per person or \$6,000 per family.

The Cooperative does not carry additional health insurance coverage to pay claims in excess of this upper limit. Settled claims resulting from these risks have never exceeded the liability coverage.

#### Liability Insurance

The Cooperative purchases liability insurance for risks related to torts; theft of or damage to property; and errors and omissions of public officials from a commercial insurance carrier. In prior years, settled claims resulting from these risks have not exceeded the Cooperative's liability coverage.

#### Worker's Compensation

The Cooperative purchases insurance for worker's compensation from a commercial insurance carrier. In prior years, settled claims resulting from these risks have not exceeded the Cooperative's liability coverage.

#### Unemployment Benefits

The Cooperative has elected to use the cost reimbursement alternative for unemployment benefits. During the year ended June 30, 2024, \$20,693 of claims were filed for unemployment benefits. Based on historical trends, it is expected that future payment of unemployment benefit claims will be similar to the amount paid in the current year.

## NOTE 12 - POST-EMPLOYMENT HEALTHCARE PLAN

### Plan Description

The Cooperative offers a health insurance plan, established under SDCL 13-10-3, through Black Hills Educational Benefits Cooperative (BHEBC), which is a cooperative service unit formed for the purpose of providing health insurance services to member school districts as previously described in Note 9. The members participate in a cost-sharing plan by pooling their participants to receive better insurance premiums than the members would receive individually. The premiums of the covered retirees are established by BHEBC, but the Cooperative Board determines retiree and employer contribution rates. Because of this cost-sharing structure, the health insurance plan would fall under a cost-sharing multiple-employer OPEB plan arrangement. However, the members have not committed to sharing the annual OPEB costs, actuarial accrued liabilities, plan assets, or unfunded actuarial accrued liabilities and each member is receiving a separate actuarial report. Because the OPEB costs are not shared, each member's separate actuarial valuation falls under the accounting for single-employer OPEB plans. The health insurance plan issues separately stated stand-alone financial statements. The Plan does not accumulate assets in a trust.

Employees retiring on or after September 1, 2019 no longer receive the benefits of this plan. Those already participating will be allowed to remain in the plan.

An employee of the Cooperative who is eligible and elects to participate in the group health plan is covered. A covered individual who retires from the Cooperative and is at least age 55, has ten years of continuous service with the Cooperative, and is currently participating in the group insurance plan at the time of retirement is eligible for health insurance. Spousal and dependent coverage is provided as long as the required contributions are paid. Spouses may continue coverage after the retiree's coverage terminates until the spouse is eligible for Medicare. Non-spouse dependents may continue coverage for a maximum of 36 months or until the dependent is eligible for Medicare, whichever is shorter. All coverage ceases when the retiree or spouse attains age 65 or becomes eligible for Medicare except for COBRA continuation if elected.

The Cooperative received an actuarial valuation report for the measurement date of June 30, 2019. Management has determined that due to declining participation and the closure of the plan to new entrants, an updated actuarial valuation is not necessary as it is expected the obligation for coverage will be eliminated in the next two years.

### Funding Policy

The eligible retiree must pay monthly contributions based on 130% of the full active premium rates for either single or family coverage.

#### Changes in Liability

For the year ended June 30, 2024, the beginning balance of the OPEB liability was \$37,968. Total OPEB liability was determined as of the measurement date, which is June 30, 2019. Due to declining enrollment in the Plan, the Cooperative's liability is consistent with the prior year. No expenses were incurred during the year ended June 30, 2024.

As of June 30, 2024, the Cooperative did not report any deferred inflows of resources related to OPEB.

### Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point.

### NOTE 12 - POST-EMPLOYMENT HEALTHCARE PLAN (CONTINUED)

The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The entry age normal level percentage of pay actuarial cost method was used to determine the total OPEB liability.

The total OPEB liability in the June 30, 2019 actuarial valuation was determined using the following assumptions:

- As an unfunded plan, the discount rate reflects the index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date. The index rate used to measure the total pension liability was 3.50% as of the measurement date.
- Mortality rates were based on the RP 2014 annuitant distinct mortality table adjusted to 2006 with MP 2016 generational projection of future mortality improvement.
- Healthcare cost trend rates were 5.0% for all years.

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- The future retiree participation rate was assumed to be 25% for employees currently electing coverage and 0% for employees currently waiving coverage.
- The assumed claim costs were determined from the self-funded premiums and underlying claim experience of the OPEB plan and actuarial age adjustment factors.
- Assumed annual salary, including inflation, for active members are as follows:

	General	Salary
Service	Inflation	Increases
All Years	3.00%	3.00%

• Retiree participation rate was assumed to be 25% for employees currently electing coverage and initial spouse participation rate was assumed to be 10% for both male and female employees.

### Sensitivity Analysis

The following represents the Cooperative's total OPEB liability, calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

	 Decrease 2.5%	Disc	Current count Rate 3.5%	1%	1% Increase 4.5%	
Total OPEB Liability	\$ 39,082	\$	37,968	\$	36,903	

## NOTE 12 - POST-EMPLOYMENT HEALTHCARE PLAN (CONTINUED)

The following represents the Cooperative's total OPEB liability, calculated using the current healthcare cost trend rates as well as what the Cooperative's total OPEB liability would be if it were calculated using trend rates that are one percentage point lower or one percentage point higher than the current trend rates.

		0	Current			
	 Decrease 4.0%	Tre	end Rate 5.0%	1% Increase 6.0%		
Total OPEB Liability	\$ 36,908	\$	37,968	\$	39,055	

## **NOTE 13 - SUBSEQUENT EVENTS**

The Cooperative has evaluated subsequent events through the date of the independent auditor's report, which is the date the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION

# Black Hills Special Services Cooperative Budgetary Comparison Schedule -General Fund - Budgetary Basis For the Year Ended June 30, 2024

	Dudgeted	Amounto		Variance
	Budgeted			Favorable
	Original	Final	Actual	(Unfavorable)
REVENUES				
Revenue from Local Sources:	¢1 600 061	¢1 645 061	¢4 740 047	ф <u>70.056</u>
Tuition and Fees	\$1,620,961	\$1,645,961	\$1,719,817	\$ 73,856
Transportation Fees	833,406	943,406	240	(943,166)
Earnings on Investments and Deposits Other Revenue from Local Sources	81,000	131,000	131,042	42 (710,386)
Revenue from State Sources	19,621,525	20,474,595	19,764,209	· · · /
	9,618,060 5 288 748	10,883,687	11,525,629	641,942 212 523
Revenue from Federal Sources	5,288,748	5,165,943	5,378,466	212,523
Total Revenues	37,063,700	39,244,592	38,519,403	(725,189)
EXPENDITURES				
Instruction:	4 0 40 4 00	4 0 4 0 4 0 0	4 440 700	(00,000)
Regular Programs	1,343,103	1,343,103	1,412,732	(69,629)
Special Programs	2,433,792	2,510,283	2,676,908	(166,625)
Adult Continuing Education Programs	493,318	494,573	412,697	81,876
Total Instruction	4,270,213	4,347,959	4,502,337	(154,378)
Support Services:				
Pupils	4,962,624	4,879,900	4,773,732	106,168
Instruction Staff	5,083,750	6,180,256	6,213,405	(33,149)
General Administration	1,180,284	1,180,284	1,164,962	15,322
Other Administrative Support Services	86,534	86,534	87,532	(998)
Business	5,040,147	5,362,200	4,123,030	1,239,170
Central	989,169	989,169	982,727	6,442
Special Education	591,437	591,437	669,477	(78,040)
Other Support Services	850,135	965,291	1,088,010	(122,719)
Total Support Services	18,784,080	20,235,071	19,102,875	1,132,196
Community Services				
Custody and Care of Children Services	4,177,628	4,003,836	4,853,823	(849,987)
Welfare Activities Services	646,520	646,520	488,613	157,907
Other Community Services	9,185,259	10,011,206	8,902,629	1,108,577
Total Community Services	14,009,407	14,661,562	14,245,065	416,497
Total Expenditures	37,063,700	39,244,592	37,850,277	1,394,315

# Black Hills Special Services Cooperative Budgetary Comparison Schedule -General Fund - Budgetary Basis (Continued) For the Year Ended June 30, 2024

	Budgetec	I Amounts Final	Actual	Variance Favorable (Unfavorable)
Excess of Expenditures over Revenues	-	-	669,126	669,126
OTHER FINANCING SOURCES Proceeds from the Sale of Capital Assets Proceeds from Insurance	-	-	11,055 24,614	11,055 24,614
Total Other Financing Sources	<u> </u>		35,669	35,669
EXCESS OF REVENUES OVER EXPENDITURES AND OTHER FINANCING SOURCES	-	-	704,795	704,795
FUND BALANCE - BEGINNING	7,114,097	7,114,097	7,114,097	<u> </u>
FUND BALANCE - ENDING	\$ 7,114,097	\$ 7,114,097	\$ 7,818,892	<u> </u>

# Black Hills Special Services Cooperative Schedule of Changes in Total OPEB Liability and Related Ratios For the Years Ended June 30

Year*	ervice Cost	erest on Total OPEB .iability	Changes in Benefit Terms	As C	Effect of sumption Changes r Inputs	Benefit ayments	İ	Net Change in Total OPEB Liability	Net OPEB Obligation Beginning	Net OPEB bligation Ending	Cooperative's Covered- employee Payroll	Total OPEB Liability as a Percentage of Covered- employee Payroll
2024	\$ -	\$ -	\$ -	\$	-	\$ -	\$	-	\$ 37,968	\$ 37,968	\$ 16,577,061	0.23%
2023	\$ -	\$ -	\$ -	\$	-	\$ -	\$	-	\$ 37,968	\$ 37,968	\$ 15,073,400	0.25%
2022	\$ -	\$ -	\$ -	\$	-	\$ -	\$	-	\$ 37,968	\$ 37,968	\$ 13,952,652	0.27%
2021	\$ -	\$ -	\$ -	\$	-	\$ -	\$	-	\$ 37,968	\$ 37,968	\$ 11,742,191	0.32%
2020	\$ -	\$ 1,329	\$ -	\$	(2,723)	\$ -	\$	(1,394)	\$ 39,362	\$ 37,968	\$ 12,217,446	0.31%
2019	\$ 6,365	\$ 5,236	\$ (104,897)	\$	7,469	\$ (7,503)	\$	(93,330)	\$ 132,692	\$ 39,362	\$ 11,861,598	0.33%
2018	\$ 5,442	\$ 5,836	\$ -	\$	7,922	\$ (7,851)	\$	11,349	\$ 121,343	\$ 132,692	\$ 11,680,190	1.14%

\*Until a 10-year trend is compiled, the Cooperative will present information for those years for which information is available.

# Black Hills Special Services Cooperative Schedule of the Cooperative's Proportionate Share of the Net Pension Liability (Asset) South Dakota Retirement System

Year*	Cooperative's Proportion of the Net Pension Liability (Asset)	F S 1	cooperative's roportionale Share of the Net Pension ability (Asset)	0	Cooperative's Covered- employee Payroll	Cooperative's Proportionale Share of the Net Pension Liability (Asset) as a Percentage of its Covered- emloyee Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
2024	0.7280570%	\$	(71,062)	\$	18,778,394	-0.38%	100.10%
2023	0.7249010%	\$	(68,508)	\$	17,274,093	-0.40%	100.10%
2022	0.7086470%	\$	(5,427,023)	\$	16,031,212	-33.85%	105.52%
2021	0.6132859%	\$	(26,635)	\$	13,466,856	-0.20%	100.04%
2020	0.6228831%	\$	(66,644)	\$	13,372,069	-0.50%	100.09%
2019	0.6372764%	\$	(14,863)	\$	13,252,564	-0.11%	100.02%
2018	0.6563468%	\$	(59,564)	\$	13,335,609	-0.45%	100.10%
2017	0.6722685%	\$	2,270,857	\$	12,780,404	17.77%	96.89%
2016	0.7083794%	\$	(3,004,440)	\$	12,931,725	-23.23%	104.10%
2015	0.7114084%	\$	(5,125,407)	\$	12,439,879	-41.20%	107.30%

\*The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability (asset) which is June 30 of the previous fiscal year.

# Black Hills Special Services Cooperative Schedule of Pension Contributions South Dakota Retirement System

Year	Contributions in Relation to the Contractually Required Year Contribution Contribution					ontribution Deficiency (Excess)	С	ooperative's Covered- employee Payroll	Covered-		
2024	\$	1,226,245	\$	1,226,245	\$	-	\$	20,438,446	6.00%		
2023	\$	1,126,755	\$	1,126,755	\$	-	\$	18,778,394	6.00%		
2022	\$	1,040,697	\$	1,040,697	\$	-	\$	17,274,093	6.02%		
2021	\$	964,889	\$	964,889	\$	-	\$	16,031,212	6.02%		
2020	\$	807,587	\$	807,587	\$	-	\$	13,466,856	6.00%		
2019	\$	804,279	\$	804,279	\$	-	\$	13,372,069	6.01%		
2018	\$	794,666	\$	794,666	\$	-	\$	13,252,564	6.00%		
2017	\$	800,137	\$	800,137	\$	-	\$	13,335,609	6.00%		
2016	\$	766,880	\$	766,880	\$	-	\$	12,780,404	6.00%		
2015	\$	775,944	\$	775,944	\$	-	\$	12,931,725	6.00%		

# Black Hills Special Services Cooperative Notes to the Required Supplementary Information South Dakota Retirement System

### NOTE 1 - BASIS OF PRESENTATION

The Budgetary Comparison Schedule has been prepared on the modified accrual basis of accounting. The Budgetary Comparison Schedule - General Fund - Budgetary Basis presents capital outlay expenditures within each function, while the Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Fund presents capital outlay expenditures as a separate function.

### NOTE 2 - BUDGETS AND BUDGETARY ACCOUNTING

The Cooperative follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to the first regular Board meeting in May of each year, the Cooperative Board causes to be prepared a proposed budget for the next fiscal year according to the budgetary standards prescribed by the Auditor General.
- 2. The proposed budget is considered by the Cooperative Board at the first regular meeting held in May of each year.
- 3. The proposed budget is published for public review no later than July 15 each year.
- 4. Public hearings are held to solicit member input prior to the approval of the budget.
- 5. Before October 1 of each year, the Cooperative Board must approve the budget for the ensuing fiscal year.
- 6. After adoption by the Cooperative Board, the operating budget is legally binding, and actual expenditures of each fund cannot exceed the amounts budgeted. An exception exists when, if it is determined during the year that sufficient amounts have not been budgeted, state statute allows the adoption of supplemental budgets when moneys are available to increase legal spending authority.
- 7. A line item for contingencies may be included in the annual budget. Such a line item may not exceed 5% of the total Cooperative budget and may be transferred by resolution of the Cooperative to any other budget category, except for capital outlay, that is deemed insufficient during the year.
- 8. Unexpended appropriations lapse at year-end unless encumbered by resolution of the Board. No encumbrances were outstanding at June 30, 2024.
- 9. Formal budgetary integration is employed as a management control device during the year for the General Fund.

### NOTE 3 - PENSION PLAN

#### Changes from Prior Valuation

The June 30, 2023 Actuarial Valuation reflects no changes to the plan provisions or actuarial assumptions and one change to the actuarial assumptions from the June 30, 2022 Actuarial Valuation.

The details of the changes since the last valuation are as follows:

#### Benefit Provision Changes

During the 2023 Legislative Session, no significant SDRS benefit changes were made and emergency medical services personnel prospectively became Class B Public Safety members.

# Black Hills Special Services Cooperative Notes to the Required Supplementary Information South Dakota Retirement System

## NOTE 3 - PENSION PLAN (CONTINUED)

#### Actuarial Assumptions Changes

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in an FVFR equal to or exceeding 100%.

As of June 30, 2022, the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (2.25%) was less than 100% and the July 2023 SDRS COLA was limited to a restricted maximum of 2.10%. For the June 30, 2022 Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA assumption of 2.10%.

As of June 30, 2023, the FVFR assuming future COLAs equal to the baseline COLA assumption of 2.25% is again less than 100% and the July 2024 SDRS COLA is limited to a restricted maximum of 1.91%. The July 2024 SDRS COLA will equal inflation, between 0% and 1.91%. For this June 30, 2023 Actuarial Valuation, future COLAs were assumed to equal the restricted maximum COLA of 1.91%.

Actuarial assumptions are reviewed for reasonability annually and reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2027 Actuarial Valuation and any recommended changes approved by the Board of Trustees are anticipated to be first implemented in the June 30, 2027 Actuarial Valuation.

#### Actuarial Method Changes

No changes in actuarial methods were made since the prior valuation.

SUPPLEMENTARY INFORMATION

# Black Hills Special Services Cooperative Department of Human Services, Community Support Provider Cost Report -Schedule of Expenses For the Year Ended June 30, 2024

			Support	Services		Divis	ion of Developme	ental Disabilities (I	DDD)
	Account Number and Title	Total	Adjustments	Admin and Support	Fund- raising	Total of All Services	Group Home	Facility Day Services	Community Day Services
1000	PERSONNEL SERVICES:								
1010	Administrative	\$ 793,507	\$-	\$ 355,762	\$-	\$ 437,745	\$ 214,085	\$ 166,577	\$-
1020	Professional/Program Staff	20,596,517	-	11,000	-	20,585,517	1,908,612	777,989	24,175
1040	Support Staff	927,785	-	887,363	-	40,422	14,027	22,754	-
1050	Client Wages	55,680		1,997	-	53,683	799	7,582	
	TOTAL PERSONNEL SERVICES	22,373,489		1,256,122	-	21,117,367	2,137,523	974,902	24,175
1100	PERSONNEL BENEFITS AND TAXES								
1110	Retirement Plans	1,222,304	-	74,245	-	1,148,059	118,902	56,340	1,377
1120	Insurance Benefits	2,388,962	-	128,281	-	2,260,681	251,703	144,193	3,776
1130	Other Benefits	-	-	-	-	-	-	-	-
1140	FICA Taxes	1,656,178	-	91,941	-	1,564,237	161,121	72,254	1,800
1150	Unemployment Insurance	20,693	-	20,693	-	-	-	-	-
1160	Worker's Comp. Insurance	158,124	-	158,124	-	-	-	-	-
1170	Prof. Liability Insurance	290,465	-	288,896	-	1,569	-	-	-
1190	Other Benefits					<u> </u>		-	-
	TOTAL PERSONNEL BENEFITS AND TAXES	5,736,726		762,180	-	4,974,546	531,726	272,787	6,953
1200	PROFESSIONAL FEES AND CONTRACT SERVICES								
1210	Administrative/Financial	2,348,437	-	294,444	-	2,053,993	11,746	17,171	-
1220	Habilitation/Rehabilitation	-	-	-	-	-	-	-	-
1230	Medical	-	-	-	-	-	-	-	-
1231	Other Medical (Dental, Dietary, OT, PT, Optometric,								
	Pharmacy, Speech Pathology and Audiology	15,248	-	-	-	15,248	-	-	-
1237	Physician/Nursing Services	-	-	-	-	-	-	-	-
1238	Psychiatric Services	-	-	-	-	-	-	-	-
1290	Other	-	-		-	<u> </u>		-	-
	TOTAL PROFFESIONAL FEES AND								
	CONTRACT SERVICES	2,363,685		294,444	-	2,069,241	11,746	17,171	

# Black Hills Special Services Cooperative Department of Human Services, Community Support Provider Cost Report -Schedule of Expenses (Continued) For the Year Ended June 30, 2024

				Divisio	n of Developme	ental Disabilities	(DDD)			Non-DDD
	Account Number and Title	Supported Employment	Shared Living	Supervised Living	Supported Living	Service Coordination	Other Medical Services	ARPA Funds	Medicaid	BHSSC Non-DDD Divisions
1000	PERSONNEL SERVICES:									
1010	Administrative	\$ 17,236	\$-	\$-	\$-	\$-	\$ 6,428	\$-	\$-	\$ 33,419
1020	Professional/Program Staff	101,654	-	138,115	94,914	348,429	367,729	269,511	-	16,554,389
1040	Support Staff	-	-	-	92	-	3,549	-	-	-
1050	Client Wages	44,503					799			
	TOTAL PERSONNEL SERVICES	163,393		138,115	95,006	348,429	378,505	269,511		16,587,808
1100	PERSONNEL BENEFITS AND TAXES									
1110	Retirement Plans	7,149	-	7,412	5,540	20,905	22,601	14,962		892,871
1120	Insurance Benefits	18,799	140	19,028	12,693	54,678	36,925	-		1,718,746
1130	Other Benefits	-	-	-	-	-	-	-		-
1140	FICA Taxes	12,455	-	10,366	7,189	25,313	28,688	20,617	-	1,224,434
1150	Unemployment Insurance	-	-	, -	-	· -	-	-	-	-
1160	Worker's Comp. Insurance	-	-	-	-	-	-	-	-	-
1170	Prof. Liability Insurance	-	-	-	-	-	-	-	-	1,569
1190	Other Benefits	-	-		-	-		-	-	
	TOTAL PERSONNEL BENEFITS AND TAXES	38,403	140	36,806	25,422	100,896	88,214	35,579	-	3,837,620
1200	PROFESSIONAL FEES AND CONTRACT SERVICES									
1210	Administrative/Financial	728	255,840	-	259	-	2,621	24,290	-	1,741,338
1220	Habilitation/Rehabilitation	-		-		-	_,	_ ,	-	-
1230	Medical	-	-	-	-	-	-	-	-	-
1231	Other Medical (Dental, Dietary, OT, PT, Optometric,									
	Pharmacy, Speech Pathology and Audiology	-	-	-	-	-	15,248	-	-	-
1237	Physician/Nursing Services	-	-	-	-	-	-	-	-	-
1238	Psychiatric Services	-	-	-	-	-	-	-	-	-
1290	Other		-		-	-	-	-	-	
	TOTAL PROFFESIONAL FEES AND									
	CONTRACT SERVICES	728	255,840	-	259	-	17,869	24,290	-	1,741,338

# Black Hills Special Services Cooperative Department of Human Services, Community Support Provider Cost Report -Schedule of Expenses (Continued) For the Year Ended June 30, 2024

			Support	Services		Divis	ion of Developme	ental Disabilities (D	DD)
	Account Number and Title	Total	Adjustments	Admin and Support	Fund- raising	Total of All Services	Group Home	Facility Day Services	Community Day Services
1300	TRAVEL/TRANSPORTATION								
1390	Other	2,137,692		288,485		1,849,207	120,444	65,628	
	TOTAL TRAVEL/TRANSPORTATION	2,137,692	<u> </u>	288,485		1,849,207	120,444	65,628	-
1400	SUPPLIES								
1440	Food	192,748	-	-		192,748	115,872	52,043	56
1490	Other	2,365,258	47,800	154,577		2,162,881	71,894	45,155	25
	TOTAL SUPPLIES	2,558,006	47,800	154,577		2,355,629	187,766	97,198	81
1500	OCCUPANCY								
1510	Rent of Space	1,374,296	-	112,345	-	1,261,951	188,385	235,975	-
1520	Utilities & Telephone	301,024	-	23,332	-	277,692	60,808	44,762	-
1590	Other	109,292		7,364		101,928	44,485	42,592	
	TOTAL OCCUPANCY	1,784,612		143,041		1,641,571	293,678	323,329	
1600	EQUIPMENT	192,383	<u> </u>	19,008	. <u> </u>	173,375	5,895	2,151	<u> </u>
1700 1710	DEPRECIATION Building	-	-	-		-	-	-	-
1720	Equipment	700,880		498,537		202,343			
	TOTAL DEPRECIATION	700,880		498,537		202,343			<u> </u>
1800 1810	MISCELLANEOUS Clothing		-	-		. <u>-</u>	-	-	-
1860 1800	Bad Debt MISCELLANEOUS	2,804	2,754	50	-	- -	-		
	TOTAL MISCELLANEOUS	2,804	2,754	50				-	-
	nditure Subtotal n. And Support Allocation	37,850,277	50,554 N/A	3,416,444 (3,416,444)		34,383,279 3,416,444	3,288,778 326,785	1,753,166 174,201	31,209 3,101
TOTA	AL EXPENDITURES	<u>\$ 37,850,277</u>	<u>\$ 50,554</u>	<u>\$</u>	<u>\$</u>	\$ 37,799,723	<u>\$ 3,615,563</u>	<u>\$ 1,927,367</u>	\$ 34,310

# Black Hills Special Services Cooperative Department of Human Services, Community Support Provider Cost Report -Schedule of Expenses (Continued) For the Year Ended June 30, 2024

			Divisio	n of Developme	ental Disabilities	(DDD)			Non-DDD
						Other			BHSSC
Account Number and Title	Supported	Shared	Supervised	Supported	Service	Medical	ARPA	Madiaaid	Non-DDD
	Employment	Living	Living	Living	Coordination	Services	Funds	Medicaid	Divisions
1300 TRAVEL/TRANSPORTATION									
1390 Other	6,914		3,331	998	8,761	22,399	6,081	-	1,614,651
TOTAL TRAVEL/TRANSPORTATION	6,914	<u> </u>	3,331	998	8,761	22,399	6,081		1,614,651
1400 SUPPLIES									
1440 Food	6	-	-	306	-	78	-	-	24,387
1490 Other	2,153	399	101	1,051	410,861	12,249	80,194		1,538,799
TOTAL SUPPLIES	2,159	399	101	1,357	410,861	12,327	80,194		1,563,186
1500 OCCUPANCY									
1510 Rent of Space	12,401	-	1,880	4,431	29,684	26,053	-	-	763,142
1520 Utilities & Telephone	4,034	-	2,706	2,956	4,340	6,841	-	-	151,245
1590 Other	3,743			2,088		7,060			1,960
TOTAL OCCUPANCY	20,178		4,586	9,475	34,024	39,954			916,347
1600 EQUIPMENT	244				<u> </u>	49	20,136		144,900
1700 DEPRECIATION									
1710 Building	-	-	-	-	-	-	-	-	-
1720 Equipment							202,343		-
TOTAL DEPRECIATION	-				-		202,343		
1800 MISCELLANEOUS									
1810 Clothing	-	-	-	-	-	-	-	-	-
1860 Bad Debt	-	-	-	-	-	-	-	-	-
1800 MISCELLANEOUS		<u> </u>							<u> </u>
TOTAL MISCELLANEOUS	<u> </u>								-
Expenditure Subtotal	232,019	256,379	182,939	132,517	902,971	559,317	638,134	-	26,405,850
Admin. And Support Allocation	23,054	25,475	18,178	13,167	89,722	55,576	63,407	-	2,623,778
TOTAL EXPENDITURES	\$ 255,073	\$ 281,854	\$ 201,117	\$ 145,684	\$ 992,693	\$ 614,893	\$ 701,541	\$	\$ 29,029,628

# Black Hills Special Services Cooperative Department of Human Services, Community Support Provider Cost Report -Schedule of Revenues For the Year Ended June 30, 2024

			Suppor	t Services		Division of Developmental Disabilities (DDD)							
	Account Number and Title	Total	Adjustments	Admin Adjustments and Support		Total of All Services	Group Home	Facility Day Services	Community Day Services				
2000	FEES												
2020	Title XIX	\$ 7,917,10	63 \$ -	\$ -	\$-	\$ 7,917,163	\$-	\$-	\$-				
2025	Title VII, Ch 1 Part B			-	-	-	-	-	-				
2030	Title VII, Ch 1 Part C			-	-	-	-	-	-				
2045	SD Department of Education	198,1	- 52	-	-	198,152	-	198,152	-				
2050	Dept of Corrections			-	-	-	-	-	-				
2055	Client Pay (Fee for Service)	20,737,79	- 03	13,319	-	20,724,474	2,400	795,923	-				
2060	Insurance			-	-	-	-	-	-				
2065	Other States			-	-	-	-	-	-				
2070	Room and Board	385,32	- 25	-	-	385,325	385,085	240	-				
2075	Bureau of Indian Affairs			-	-	-	-	-	-				
2080	Department of Human Services	34,88	- 30	-	-	34,880	-	34,880	-				
2085	Department of Social Services			-	-	-	-	-	-				
2090	Other-Specify on Notes to Schedule B: (eg Other												
	Federal Funds, County Funds, Unified Judicial												
	System)	232,20		36,000		196,208		-	-				
TOTA	L FEES	29,505,52	- 21	49,319	-	29,456,202	387,485	1,029,195					
2100 2110	GRANTS (Foundations, Corporations or Trusts) Grants (Used for Capital Expenditures)			_		_		_					
2110	Grants (Used for Non-Capital Expenditures)	8,725,99	- 00	-	-	8,725,990	-	-	-				
2100	TOTAL GRANTS	8,725,99		<u> </u>		8,725,990			<u> </u>				

# Black Hills Special Services Cooperative Department of Human Services, Community Support Provider Cost Report -Schedule of Revenues (Continued) For the Year Ended June 30, 2024

		Division of Developmental Disabilities (DDD)									Non-DDD
								Other			BHSSC
	Account Number and Title	Supported Employmer		Shared Living	Supervised Living	Supported Living	Service Coordination	Medical Services	ARPA Funds	Medicaid	Non-DDD Divisions
2000	FEES										
2020	Title XIX	\$	- \$	-	\$-	\$-	\$ 841,171	\$-	\$ 634,986	\$ 6,441,006	\$-
2025	Title VII, Ch 1 Part B		-	-	-	-	-	-	-	-	-
2030	Title VII, Ch 1 Part C		-	-	-	-	-	-	-	-	-
2045	SD Department of Education		-	-	-	-	-	-	-	-	-
2050	Dept of Corrections		-	-	-	-	-	-	-	-	-
2055	Client Pay (Fee for Service)		-	-	-	-	-	-	-	-	19,926,151
2060	Insurance		-	-	-	-	-	-	-	-	-
2065	Other States		-	-	-	-	-	-	-	-	-
2070	Room and Board		-	-	-	-	-	-	-	-	-
2075	Bureau of Indian Affairs		-	-	-	-	-	-	-	-	-
2080	Department of Human Services		-	-	-	-	-	-	-	-	-
2085	Department of Social Services		-	-	-	-	-	-	-	-	-
2090	Other-Specify on Notes to Schedule B: (eg Other										
	Federal Funds, County Funds, Unified Judicial										400 000
	System)					-	-		-	-	196,208
TOTA	L FEES						841,171		634,986	6,441,006	20,122,359
2100	GRANTS (Foundations, Corporations or Trusts)										
2110	Grants (Used for Capital Expenditures)		-	-	-	-	-	-	-	-	-
2120	Grants (Used for Non-Capital Expenditures)		-	-	-	-	320,973	-		-	8,405,017
2100	TOTAL GRANTS					-	320,973				8,405,017
2.00			_				,				- 1 1

# Black Hills Special Services Cooperative Department of Human Services, Community Support Provider Cost Report -Schedule of Revenues (Continued) For the Year Ended June 30, 2024

		Support	Services		Division of Developmental Disabilities (DDD)								
Account Number and Title	Total	Adjustments	Admin and Support	Fund- raising	Total of All Services	Group Home	Facility Day Services	Community Day Services					
<ul> <li>2200 CONTRIBUTIONS (Donation, In Kind, Fund Raising)</li> <li>2210 Contributions (Used for Capital Expenditures)</li> <li>2220 Contributions (Used for Non-Capital Expenditures)</li> <li>2200 TOTAL CONTRIBUTIONS</li> </ul>	74,804		22,314 22,314	<u> </u>	<u>41,290</u> 41,290			- 					
<ul><li>2300 OTHER INCOME</li><li>2310 Commodities/Food Stamps/National School Lunch</li><li>2340 FMHA Rent Subsidy</li></ul>	-	-	-			-	-	-					
<ul><li>2341 Section 8 Rental Assistance</li><li>2350 Transportation</li><li>2360 Production/Farm Revenue</li></ul>	- - 37,560	-	-	-	- - 37,560	-	-	-					
<ul> <li>2370 Investment Income/Interest</li> <li>2380 County Per Capita</li> <li>2390 Other-Specify:</li> <li>TOTAL OTHER INCOME</li> </ul>	131,042 - 42,569 211,171	- - 	131,042 - - 30,595 161,637	- - 	- 	- - 		- - 					
TOTAL REVENUES	\$ 38,517,486	<u>\$</u>	\$ 233,270	\$ 11,200	\$ 38,273,016	\$ 387,485	\$ 1,029,195	<u>\$</u>					

# Black Hills Special Services Cooperative Department of Human Services, Community Support Provider Cost Report -Schedule of Revenues (Continued) For the Year Ended June 30, 2024

		Division of Developmental Disabilities (DDD)											
Account Number and Title	Supported Employment	Shared Living	Supervised Living	Supported Living	Service Coordination	Other Medical Services	ARPA Funds	Medicaid	BHSSC Non-DDD Divisions				
<ul> <li>2200 CONTRIBUTIONS (Donation, In Kind, Fund Rais</li> <li>2210 Contributions (Used for Capital Expenditures)</li> <li>2220 Contributions (Used for Non-Capital Expenditure</li> <li>2200 TOTAL CONTRIBUTIONS</li> </ul>	-								41,290 41,290				
<ul> <li>2300 OTHER INCOME</li> <li>2310 Commodities/Food Stamps/National School Lun</li> <li>2340 FMHA Rent Subsidy</li> <li>2341 Section 8 Rental Assistance</li> </ul>	ch -	:		-	-		-	:	:				
<ul><li>2350 Transportation</li><li>2360 Production/Farm Revenue</li><li>2370 Investment Income/Interest</li></ul>	37,560	-	-	-	-	-	-	-	-				
2380 County Per Capita 2390 Other-Specify: TOTAL OTHER INCOME	37,560	- 	- 	- 		- - -	- - -	- 	- 11,974 11,974				
TOTAL REVENUES	<u>\$ 37,560</u>	<u>\$</u> -	<u>\$</u>	<u>\$</u> -	<u>\$ 1,162,144</u>	<u>\$                                    </u>	\$ 634,986	\$ 6,441,006	\$ 28,580,640				

# Black Hills Special Services Cooperative Department of Human Services, Community Support Provider Cost Report -Notes to the Schedule of Revenues For the Year Ended June 30, 2024

		Support Services								Division of Developmental Disabilities (DDD)							
		Total	otal Adjustments			Admin d Support		Fund- raising		S	Total of All Services	Residential		Day Habilitation		Supporte Employme	
Detail of #2090 - Other Fee Revenues																	
BHSSC Membership Fees	\$	36,000	\$	-	\$	36,000	\$		-	\$	-	\$	-	\$	-	\$	-
TIE Membership Fees		196,208		-		-			-		196,208		-		-		-
TOTAL # 2090	<u>\$</u>	232,208	\$	-	\$	36,000	\$		-	\$	196,208	\$		\$	-	<u>\$</u>	_
Detail of #2390 - Other - Specify																	
Sublease Rents	\$	6,900	\$	-	\$	-	\$		-	\$	6,900	\$	-	\$	-	\$	-
Insurance Restitution		11,055		-		11,055			-		-		-		-		-
Sale of Surplus Property		24,614		-		24,614			-		-		-		-		-
TOTAL # 2390	\$	42,569	\$	-	\$	35,669	\$		-	\$	6,900	\$	-	\$	-	\$	-

Client Pay (Fee for Service) #2055 includes all fees for services for BHSSC Non-DD Divisions to include: services to schools, state agencies, and private entities.

BHSSC does not separate bundled HCBS Choices payments - funds received are recognized as Medicaid funds.

BHSSC's financial statements are presented based on governmental accounting standards. For cost report purposes, BHSSC reports on earned revenue prior to the adjustment for period of availability. Therefore, a reconciliation of revenue per cost report to revenue per audit report is as follows:

	Per Cost Report	Per Audit Report
	\$ 38,517,486	\$38,555,072
Reconciling Items:	37,583	
Adjustment for period of availability	· · · · ·	<u>-</u>
RECONCILED TOTAL REVENUES	<u>\$ 38,555,072</u>	<u>\$ 38,555,072</u>

# Black Hills Special Services Cooperative Department of Human Services, Community Support Provider Cost Report -Notes to the Schedule of Revenues (Continued) For the Year Ended June 30, 2024

		Division of Developmental Disabilities (DDD)									
	Nursing	Other Medica Services		Speech Hearing & Language	HCBS ARPA Funds	Family Support	Medicaid HBCS Choices	BHSSC Non-DDD Divisions			
Detail of #2090 - Other Fee Revenues	U	_				<u>+</u>					
BHSSC Membership Fees TIE Membership Fees	\$-	\$	- \$	- \$	- \$ -	\$ - -	\$ - -	\$ - 196,208			
TOTAL # 2090	<u>\$</u> -	\$	- \$	- \$	- <u>\$ -</u>	<u>\$</u>	<u>\$</u>	<u>\$ 196,208</u>			
Detail of #2390 - Other - Specify											
Sublease Rents Insurance Restitution Sale of Surplus Property	\$ - 	\$	- \$ - _	- \$ -	- \$ - 	\$ - 	\$ - - -	\$     6,900 			
TOTAL # 2390	<u>\$</u>	\$	<u>- \$</u>	- \$	<u> </u>	<u>\$</u> -	<u>\$                                    </u>	\$ 6,900			

Client Pay (Fee for Service) #2055 includes all fees for services for BHSSC Non-DD Divisions to include: services to schools, state agencies, and private entities.

BHSSC does not separate bundled HCBS Choices payments - funds received are recognized as Medicaid funds.

# Black Hills Special Services Cooperative Department of Human Services, Community Support Provider Cost Report -Staffing Information For the Year Ended June 30, 2024

Staff Type	Position Type	Job Title	Total Hours Paid	Total Wages Paid	Average Wage per Hour	Admin and Support Hours
Professional Program Staff 1020	Direct Support Professional/Job Coach	Direct Support Professional	-	\$ 2,725,761	\$-	-
Professional Program Staff 1020	Nurse/PA/CNP	Nurse & Medical Assistant	3,520	123,368	35	-
Professional Program Staff 1020	Other	Family Support Coordinator	13,000	334,429	26	-
Professional Program Staff 1020	Teacher/Teachers Assistant/Classroom Aid	Teacher	3,280	101,979	31	-
Professional Program Staff 1020	Psychiatrist/Psychologist/Physician	Psychologist	512	30,142	59	-
Professional Program Staff 1020	Other	Occupational Therapist	360	19,087	53	-
Professional Program Staff 1020	Other	Speech Pathologist	1,520	81,534	54	-
Professional Program Staff 1020	Other	Coordinators	7,192	211,741	29	-
Professional Program Staff 1020	Other	Physical Therapist	196	11,037	56	-
Administrative 1010	Administrator/Assistant Administrator	Admin Coordinators	7,376	239,148	32	7,376
Support Staff 1040	Secretarial/Office Assistant	Administrative Assistants	2,195	59,576	27	2,195
Administrative 1010	Other	Board Members	122	9,150	75	122
Administrative 1010	Administrator/Assistant Administrator	Director-DD	1,800	130,786	73	1,800
Support Staff 1040	Maintenance Staff	Maintenance Worker	6,457	171,070	26	-
Support Staff 1040	Other	Bus Driver	858	17,879	21	-
Administrative 1010	President/CEO/Executive Director	Executive Director	1,720	155,000	90	1,720
Administrative 1010	President/CEO/Executive Director	Deputy Director	1,032	81,000	78	1,032
Administrative 1010	CFO/Finance Director/Bookkeeper	Business Manager	1,800	115,756	64	1,800
Support Staff 1040	Other	Accounting & Personnel	10,616	284,053	27	10,616
Support Staff 1040	Other	IT Network Administrator	7,534	288,306	38	7,534
Support Staff 1040	Other	Office Manager-Admin	-	39,252	-	-
Support Staff 1040	Other	Transportation Coordinator	3,630	80,334	22	3,630
Support Staff 1040	Other	Mechanic	132	2,830	21	132
Support Staff 1040	Other	Grants Writer	348	14,419	41	348
Administrative 1010	Other	Director-Dev & Grants	1,296	72,569	56	1,296

# Black Hills Special Services Cooperative Department of Human Services, Community Support Provider Cost Report -Staffing Information (Continued) For the Year Ended June 30, 2024

			Division of Developmental Disabilities (DDD)										
Staff Type	Position Type	Job Title		Group Home		Facility Day Services		mmunity Day ervices		oported ployment	Shared Living		 ervised ving
Professional Program Staff 1020	Direct Support Professional/Job Coach	Direct Support Professional	\$	74,891	\$	30,111	\$	24,379	\$	2,504	\$	- :	\$ 5,167
Professional Program Staff 1020	Nurse/PA/CNP	Nurse & Medical Assistant		-		-		-		-		-	-
Professional Program Staff 1020	Other	Family Support Coordinator		-		-		-		-		-	-
Professional Program Staff 1020	Teacher/Teachers Assistant/Classroom Aid	Teacher		-		3,280		-		-		-	-
Professional Program Staff 1020	Psychiatrist/Psychologist/Physician	Psychologist		-		-		-		-		-	-
Professional Program Staff 1020	Other	Occupational Therapist		-		-		-		-		-	-
Professional Program Staff 1020	Other	Speech Pathologist		-		-		-		-		-	-
Professional Program Staff 1020	Other	Coordinators		2,576		2,776		-		1,840		-	-
Professional Program Staff 1020	Other	Physical Therapist		-		-		-		-		-	-
Administrative 1010	Administrator/Assistant Administrator	Admin Coordinators		-		-		-		-		-	-
Support Staff 1040	Secretarial/Office Assistant	Administrative Assistants		-		-		-		-		-	-
Administrative 1010	Other	Board Members		-		-		-		-		-	-
Administrative 1010	Administrator/Assistant Administrator	Director-DD		-		-		-		-		-	-
Support Staff 1040	Maintenance Staff	Maintenance Worker		6,457		-		-		-		-	-
Support Staff 1040	Other	Bus Driver		-		858		-		-		-	-
Administrative 1010	President/CEO/Executive Director	Executive Director		-		-		-		-		-	-
Administrative 1010	President/CEO/Executive Director	Deputy Director		-		-		-		-		-	-
Administrative 1010	CFO/Finance Director/Bookkeeper	Business Manager		-		-		-		-		-	-
Support Staff 1040	Other	Accounting & Personnel		-		-		-		-		-	-
Support Staff 1040	Other	IT Network Administrator		-		-		-		-		-	-
Support Staff 1040	Other	Office Manager-Admin		-		-		-		-		-	-
Support Staff 1040	Other	Transportation Coordinator		-		-		-		-		-	-
Support Staff 1040	Other	Mechanic		-		-		-		-		-	-
Support Staff 1040	Other	Grants Writer		-		-		-		-		-	-
Administrative 1010	Other	Director-Dev & Grants		-		-		-		-		-	-

# Black Hills Special Services Cooperative Department of Human Services, Community Support Provider Cost Report -Staffing Information (Continued) For the Year Ended June 30, 2024

				D	ivision of Dev	/elop	mental Dis	abilities (DDD	)	Non-DDD
Staff Type	Position Type	Job Title	upported Living	0	Service Coordinator	Ν	Other ledical ervices	ARPA Funds	Medicaid	BHSSC Non-DDD Divisions
Professional Program Staff 1020	Direct Support Professional/Job Coach	Direct Support Professional	\$ 3,012	\$	-	\$	4,856	\$-	\$-	\$-
Professional Program Staff 1020	Nurse/PA/CNP	Nurse & Medical Assistant	-		-		3,520	-	· -	-
Professional Program Staff 1020	Other	Family Support Coordinator	-		13,000		-	-	-	-
Professional Program Staff 1020	Teacher/Teachers Assistant/Classroom Aid	Teacher	-		-		-	-	· -	-
Professional Program Staff 1020	Psychiatrist/Psychologist/Physician	Psychologist	-		-		512	-	-	-
Professional Program Staff 1020	Other	Occupational Therapist	-		-		360	-	-	-
Professional Program Staff 1020	Other	Speech Pathologist	-		-		1,520	-	-	-
Professional Program Staff 1020	Other	Coordinators	-		-		-	-	-	-
Professional Program Staff 1020	Other	Physical Therapist	-		-		196	-	-	-
Administrative 1010	Administrator/Assistant Administrator	Admin Coordinators	-		-		-	-	-	-
Support Staff 1040	Secretarial/Office Assistant	Administrative Assistants	-		-		-	-	-	-
Administrative 1010	Other	Board Members	-		-		-	-	· -	-
Administrative 1010	Administrator/Assistant Administrator	Director-DD	-		-		-	-	· -	-
Support Staff 1040	Maintenance Staff	Maintenance Worker	-		-		-	-	-	-
Support Staff 1040	Other	Bus Driver	-		-		-	-	-	-
Administrative 1010	President/CEO/Executive Director	Executive Director	-		-		-	-	-	-
Administrative 1010	President/CEO/Executive Director	Deputy Director	-		-		-	-	· -	-
Administrative 1010	CFO/Finance Director/Bookkeeper	Business Manager	-		-		-	-	-	-
Support Staff 1040	Other	Accounting & Personnel	-		-		-	-	· -	-
Support Staff 1040	Other	IT Network Administrator	-		-		-	-	· -	-
Support Staff 1040	Other	Office Manager-Admin	-		-		-	-	· -	
Support Staff 1040	Other	Transportation Coordinator	-		-		-	-	· -	-
Support Staff 1040	Other	Mechanic	-		-		-	-		-
Support Staff 1040	Other	Grants Writer	-		-		-	-	· -	-
Administrative 1010	Other	Director-Dev & Grants	-		-		-	-	-	-

SINGLE AUDIT INFORMATION



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

Board of Directors Black Hills Special Services Cooperative Sturgis, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and general fund of Black Hills Special Services Cooperative (the Cooperative) as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements and have issued our report thereon dated January 20, 2025.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Cooperative's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, we do not express an opinion on the effectiveness of the Cooperative's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Cooperative's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

Casey Peterson, LTD

Casey Peterson, LTD Rapid City, South Dakota January 20, 2025



Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance

Board of Directors Black Hills Special Services Cooperative Sturgis, South Dakota

#### **Report on Compliance for Each Major Federal Program**

#### Opinion on Each Major Federal Program

We have audited Black Hills Special Services Cooperative (the Cooperative)'s compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Cooperative's major federal programs for the year ended June 30, 2024. The Cooperative's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Cooperative complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2024.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Cooperative and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Cooperative's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Cooperative's federal programs.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Cooperative's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Cooperative's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Cooperative's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Cooperative's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal program that is less severe than a material weakness in internal control over compliance with a type of compliance requirement of a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.

Casey Peterson, LTD

Casey Peterson, LTD Rapid City, South Dakota January 20, 2025

### SUMMARY OF INDEPENDENT AUDITOR'S RESULTS

- a. The Independent Auditor's Report expresses unmodified opinions on the financial statements of Black Hills Special Services Cooperative.
- b. No significant deficiencies or material weaknesses in internal control relating to the audit of the financial statements are reported in the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
- c. There was no noncompliance material to the financial statements, which would be required to be reported in accordance with *Government Auditing Standards*.
- d. The independent auditor's report on compliance for the major federal award programs for Black Hills Special Services Cooperative expresses an unmodified opinion on all major federal programs.
- e. No significant deficiencies or material weaknesses in internal control related to major federal programs are reported in the Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance.
- f. No noncompliance related to major federal programs is reported in the Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance.
- g. No audit findings required to be reported in accordance with 2 CFR section 200.516(a) are reported within this schedule.
- h. The federal awards tested as major programs were:

Assistance Listing (AL) Numbers	Name of Federal Program
AL #12.404	National Guard ChalleNGEe Program
AL #93.870	Maternal, Infant, and Early Childhood Homevisiting Grant

- i. The dollar threshold used to distinguish between Type A and Type B federal award programs was \$750,000.
- j. Black Hills Special Services Cooperative qualified as a low-risk auditee.

### **FINDINGS - FINANCIAL STATEMENT AUDIT**

None reported.

### FINDINGS - MAJOR FEDERAL PROGRAMS AUDIT

None reported.



## PRIOR AUDIT FINDINGS AND QUESTIONED COSTS

FINDINGS - FINANCIAL STATEMENT AUDIT

None reported.

## FINDINGS - MAJOR FEDERAL AWARDS PROGRAM AUDIT

None reported.

# Black Hills Special Services Cooperative Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2024

AL Number	Federal Program or Cluster Title	Pass-through Entity	Pass-through Entity Identifying Number	Expenditures For the Year Ended June 30, 2024
12 . 404	U.S. Department of Defense National Guard ChalleNGe Program Total U.S. Department of Defense	South Dakota Department of Military	W912MM-20-2-4002 & W912MM-24-2-4101	<u>\$ 1,314,672</u> 1,314,672
17 . 264	U.S. Department of Labor National Farmworker Jobs Program Total U.S. Department of Labor	N/A	N/A	<u>535,032</u> 535,032
	U.S. Department of Education			
84 .002A	Adult Education - Basic Grants to States	South Dakota Department of Labor	25AB-002	179,492
84 .011A	Migrant Education State Grant Program	South Dakota Department of Education	FAIN# S011A230042	89,392
84 . 287C	Twenty-First Century Community Learning Centers	South Dakota Department of Education	FAIN# S287C220042	580
84 . 287C	Twenty-First Century Community Learning Centers	South Dakota Department of Education	FAIN# S287C220042	166,624
84 . 287C	, , , , ,	South Dakota Department of Education	FAIN# S287C220042	10,726
84 . 287C	, , , , , , , , , , , , , , , , , , ,	South Dakota Department of Education	FAIN# S287C220042	4,383
84 . 287C	, , , , ,	South Dakota Department of Education	FAIN# S287C220042	213,972
84 . 287C	, , , , ,	South Dakota Department of Education	FAIN# S287C220042	219,963
84 . 287C	, , , , ,	South Dakota Department of Education	FAIN# S287C220042	254,836
84 . 287C	Twenty-First Century Community Learning Centers	South Dakota Department of Education	FAIN# S287C220042	272,710
84 . 365A	English Language Acquisition State Grants	South Dakota Department of Education	FAIN# S365A220041	362,742
84 . 425U	Education Stabilization Fund	South Dakota Department of Education	FAIN# S425U210050-21A	187,562
84 . 425U	Education Stabilization Fund	South Dakota Department of Education	FAIN# S425U210050-21A	165,327
	Total U.S. Department of Education	·		2,128,309

# Black Hills Special Services Cooperative Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2024

AL Number	Federal Program or Cluster Title	Pass-through Entity	Pass-through Entity Identifying Number	Expenditures For the Year Ended June 30, 2024
	U.S. Department of Health and Human Services			
93 . 243	Substance Abuse and Mental Health Services - Projects of Regional			
	and National Significance	South Dakota Department of Human Services	FAIN# H79SM080962	11,634
93.464	ACL Assistive Technology	South Dakota Department of Human Services	9195-657-111 23 & 9195-657-111 24	489,902
93.630	Developmental Disabilities Basic Support and Advocacy Grants	South Dakota Department of Human Services	9191-657-075 22	6,100
93.778	Medical Assistance Program	South Dakota Department of Health	24SC091121 & 25SC091121	174,768
93.870	Maternal, Infant, and Early Childhood Home Visiting Grant	South Dakota Department of Health	23SC091125 & 24SC091126	591,087
93.870	Maternal, Infant and Early Childhood Home Visiting Grant	South Dakota Department of Health	24SC091121 & 25SC091121	46,190
	Total Department of Health and Human Services			1,319,681
	Social Security Administration			
96.008	Social Security - Work Incentives Planning and Assistance Program	Montana State University Billings	622-034-03	25,359
	Total Social Security Administration			25,359
	Total Federal Financial Assistance			<u>\$ 5,323,053</u>

NOTE 1: The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Cooperative and is presented on the modified accrual basis of accounting unless otherwise noted. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

NOTE 2: Black Hills Special Services Cooperative did not elect to use the 10% de minimis indirect cost rate.

NOTE 3: No funds were passed down to sub-recipients.

OTHER INFORMATION

## Black Hills Special Services Cooperative Cooperative Officials June 30, 2024

#### **BOARD MEMBERS**

Anita Peterson, President Susan Humiston, Vice President Tammy Clem Heather Grace Tanya Gray Rob Timm Katie Burchfield Amber Diers Terry Koontz Katie Merdanian Katherine Thomas Eric Skavang

## DIRECTOR

Joe Hauge

### **BUSINESS MANAGER**

Heidi Anderson